

**White Paper on Health Linkages to HIWeather**

**Draft outline**

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**Introduction**

High Impact Weather (HIWeather), a research activity within the World Weather Research Programme (WWRP), aims to improve extreme weather event forecasting, both in spatial resolution and predictive lead time. A significant beneficiary of HIWeather products could be decision makers in disaster early warning systems and emergency health care provision, who would be able to use improved forecasting techniques to better prepare for approaching extreme weather.

However, a significant knowledge gap exists in the HIWeather operation plan in terms of **where**, **when**, and **how** significant health care decisions are made. Further, missing is a detailed awareness of how much lead time is needed for health care decisions. If a significant goal of HIWeather is to improve health outcomes by successful utilisation of its products, the direction of improved HIWeather products must be steered by the awareness and knowledge of the nature of disaster-related health care decisions.

This white paper aims to give an exposition on the process by which health care decision makers build a timeline of required action. The report will be structured around each of the 5 areas of focus of HIWeather. **The logic of this approach is to begin with the desired health outcome improvements, and work systematically through the processes to identify where HIWeather products could be applied or tailored to assist the health sector.**

In this way, the selection and development of HIWeather products will be able to use health impacts at the heart its direction.

**Structure**

The report will outline a series of health aspects relevant to each of the 5 HIWeather Focus areas as follows:

|  |  |
| --- | --- |
| HIWeather Focus Areas | Areas of Health Linkages to be outlined for each Focus Area |
| 1. urban flood 2. wildfire 3. localised extreme wind 4. disruptive winter weather 5. urban heat waves and air pollution | * **Health impacts.** Identify key health impacts related to each focus weather hazard area. * **Key metrics to track disaster-related mortality.** Identify key quantitative metrics which can be tracked and measured for success of interventions. * **Decision making process for action plan.** Explain how decision makers come to trigger disaster-related health action plans. * **Timeline of key decisions and processes.** Create timeline of decisions which need to be made by key decision makers. * **Key gaps in capabilities.** Identify key gaps in capabilities of forecasting (both in time and space) which can be improved upon to help decision makers make decisions.   **Key deliverables.** To improve capabilities of decision-makers to avert disaster-related deaths.  **Potential projects with improved forecasting.** Potential projects serving as focused health outcome-based research for HIWeather. |

**Outlines**

**1. Urban Flood**

**Overview**

Urban floods can arise from extreme thunderstorms (manifested as flash floods), or from river overflow. Both rapid rise and slow rise floods can have a significant impact on public health in an urban area.1 Between 1995 and 2015, 3,062 flood events were recorded2. Floods were responsible for the majority (56%) of natural disasters; affecting 2.3 billion people worldwide2. While the adverse health effects of flooding include direct impacts on human health, the pathways can be complicated and indirect.

**Health impacts of Urban Flooding**

Immediate onset which can be informed by Public Weather Services

**Disruption to essential health care.** Treatment for serious illnesses, such as cancer, can be disrupted by flooding, due to transport infrastructure being knocked out for prolonged periods of time.3 Lack of availability of routine prescription medicines due to flooding may also impact health.4 Health care practitioners may also become overwhelmed by the increased demand for services.1

**Drowning or physical trauma.** Rapid rise floods can cause sudden changes to the environment, increasing the risk of drowning and injuries.5 Slow rise floods can also be deadly when there is a lack of preparedness.1 Injuries may include snake or other bites, and electrocution due to power lines.

**Facilitating Disease transmission.** Diseases can be spread from undisinfected groundwaters by the onset of flooding.6 Flooding of sanitation facilities, disruption to safe drinking water sources, poor hygiene, contact with contaminated surface waters, displacement and contact with other vectors such as rodents. Increased instances of cholera7, diarrheal diseases7, hepatitis A and E7, leptospirosis7, melioidosis8, respiratory infections9, and typhoid7 have been observed after floods in urban areas.

Impacts with longer-term onset related to flood events

**Malaria.** Epidemics in the wake of flooding in tropical regions can occur due to clogging of storm water drains, causing stagnant water to allow genesis of vectors of malaria.9,10

**Malnutrition.** Damage to infrastructure caused by flood, and disruption to food systems can cause appropriate food to be unavailable for prolonged periods, with children and the elderly particularly in developing countries vulnerable.11

**Psychological distress.** The mental health effects of a flood can last long after the flood itself, with reports of increased prevalence of psychological morbidity (including depression, anxiety, PTSD) in residents up to 1 year after floods, particularly if residents are displaced at short notice.12,13

**Key decisions and processes made in preparedness and action plans**

Long-term actions (years, months):

**Adaptation of buildings in vulnerable flood plains.** A long-term preparedness action (over months and years), requires high-resolution modelling of potential flood plains and river overflows. [ref]

**Flood barriers.** Building and planning using high-resolution modelling must be enacted long before a flood. Appropriate flood barriers require understanding a flood with a return period chosen by decision-makers as the target. [ref]

**Protection of drinking water sources.** Raising the head wall of a dug well, and providing a cover and outward-sloping concrete apron around it, simultaneously provide additional protection from contamination due to floods and run-off into the open hole, and short-circuit seepage from nearby puddles; they also prevent debris and animals falling into the well [chpt. 7]

Short-term actions (weeks, days, hours):

**Evacuation (or protection and retrofitting) of low lying communities and health facilities.** Up to 2 days…

**Protection of drinking water sources.** As vulnerable communities may be isolated for days, they will need to ensure they have drinking supplies for this requisite time. 15 litres per person, per day is the required amount [ref], while 7 litres per person is the minimum [ref 7. Water supply]

**Provision of emergency food supplies.** Three days-worth of food to build up [ref= https://www.ready.gov/floods]

**SOPs for emergency medical transport services during floods.**

**Emergency shelter preparation for displaced communities.**

**Key gaps in real-time monitoring, forecasting and alert capabilities**

**Key Opportunities to develop or improve health relevant deliverables**

**Clear messaging of probability, lead times and spatial scales.** Improving ‘believability’ of flood forecasts can and must be improved upon by having clearer messaging on the predictability and processes of weather systems. The trustworthiness of flood forecasts can increase the changes of appropriate action and response by a vulnerable population.14,15 Such ways to improve trustworthiness are diffuse, but include clearer explanation of uncertainty in forecasts, validation of hazards, among other aspects.

**High resolution hazard-exposure mapping** As flood hazard forecasts become more reliable at a higher resolution and longer timescales, hazard-exposure maps (similar to <https://coast.noaa.gov/floodexposure/#/splash)> with detailed overlay of vulnerable groups in flooding (e.g. the elderly, the poor)16 would help to provide targeted aid. This may rely on forecasts of flooding areas being made on the neighbourhood level (~1km resolution for overlay with gridded population datasets like <http://ec.europa.eu/eurostat/data/database)>.

**Vector-borne disease.** Advanced techniques are available for infectious disease mapping with the onset of precipitation, with a one month preparation lead time to adequately prepare medical treatment.17 Working with epidemiologists and infectious disease modellers more closely to understand their needs and wishes would greatly improve their ability to inform medical and emergency services.

**‘Warn on forecast’.** If the forecast skill is significantly improved in a case such as Hurricane Sandy to advance to further days in advance, essential preparations, especially for those less able to move from place-to-place, would be easier and less disruptive. This would require a consistent long-term forecast ensemble, as one of the main reasons Hurricane Sandy was so devastating was due to the conflicting information from competing model forecasts. [ref] This would be especially true for trapped members of the populations, for example those who are stuck in a house to ensure that they have an appropriate amount of food and/or remote medical treatment.

**Improved downscaling of flood forecasts to improve early warning systems.** A study experiment set in Japan demonstrated the benefits improving resolution of flood forecasts for early warning systems.18 This demonstrated that a dramatic improvement in flood forecast downscaling could have significant returns in the preparedness of a population from flood early warning systems.

**Tolerance levels of buildings and drainage systems.** Overflowing sewers and storm drains can lead to flooding and collections of stagnant water, which will both have significant health impacts.1 Under climate change and increasing urbanization, the maximum flows resulting from floods can and should influence design capacity for tolerance of urban storm water. Designing the appropriate drainage system in urbanized areas will depend upon hydro-meteorological characteristics.19 Predictability of long-term maximum estimated flows is therefore an important input of future urban design.

**Preparedness for after the flood** Hurricane Sandy failures in the post-hurricane flood show that more understanding is required by authorities into how the flood will affect infrastructure in the weeks after the flood itself. Improving modelling of water flows after the flood will result in better infrastructure planning, potentially saving many more lives, and certainly avoiding prolonged distress by a population of displacement without knowledge of return.

**Potential projects with improved forecasting**

**Working with food and medicine supply infrastructure in a developing country with early warning system to map pathways to vulnerable communities** Vulnerable members of Pakistan’s population suffered malnutrition from the devastating floods of 2011.11 Working with authorities there, high resolution flood mapping with adequate lead times could aid planning for stockpiling of food.

**Project to create high resolution disease mapping simulations based on prediction of flood.** In early January 2015, devastating rains hit Malawi, resulting in massive floods across the country. This affected an estimated 638,000 people. There were 79 deaths associated with the floods. An outbreak of cholera resulted in 693 cases and 11 deaths. Advanced techniques are available for infectious disease mapping with the onset of precipitation, with a one month preparation lead time to adequately prepare medical treatment.17

**Long-term hospital infrastructure planning using high resolution flood modelling.** During the 2010 flood emergency in Pakistan, more than 500 hospitals and clinics were damaged or destroyed. High resolution extreme flood modelling could aid the planning of new flood-resistant hospitals and clinics, and help shore up existing treatment centres to enable them to continue to run.

**Education and workshops of key disaster relief stakeholders into understanding how forecasting of floods can be reported.** Often a key reason that appropriate action is not taken by a vulnerable population is that there is not sufficient belief that the flood warning will result in a flood. This is true even in industrialised countries like the USA. A key goal could be to work with practitioners who deploy resources in flood warnings to better understand what kind of information they need with regards to

**2. Wildfire**

**Overview**

Uncontrolled spread of wildfire can originate from bush, vegetation, forest, heath and grass. Wildfires predominantly occur in countries with warmer climates, they have been known to occur from uncontrolled burning of vegetation in temperature climates such as in the UK.20 Many health impacts result from the inhalation of burnt organic material, but other direct effects are evident.

**Health impacts**

**Burns.** Direct flame and thermal burns can result from a wildfire. The great increase in burns victims in a short time puts significant pressure on health care burns units, which can overwhelming these specialist centres.20

**Carbon monoxide poisoning.** This is mainly a risk to those who are in the immediate vicinity of the fire, such as firefighters. It can cause hypoxic injury, nervous system damage, and death.

**Eye irritation.** Those living close to the wild fires can experience eye irritation, as well as reduced general visibility due to ambient smoke, which can make vehicular accidents more likely.21 Corneal abrasions can also result from the eyes’ exposure to wildfire smoke.22

**Heat-induced illness.** Working in hot and humid conditions can cause many health issues (see ‘Urban Heat Waves and Pollution’). Firefighters can be particularly vulnerable when attempting to deal with the controlling the extent of the fires.

**Particulate matter inhalation.** Burning of organic material can produce several varieties of particulate matter. PM10 (particles under 10µm in diameter) can pass through the upper respiratory tract and are deposited in airways.20 PM2.5 (particles under 2.5 µm in diameter) can penetrate even deeper into the lungs and deposited where gaseous exchange takes place.20 Short-term exposure leads to increases in hospital admissions for respiratory conditions.23 Exposure to particulate matter will cause long-term health problems, and is a known risk factor for cardiopulmonary and lung cancer mortality.24,25

**Psychological distress.** Wildfires can cause the complete destruction of homes and livelihoods. This in turn can lead to depression, anxiety, and PTSD.26

**Respiratory complications.** Breathing in bushfire smoke will exacerbate breathing problems for both children and adults. [ref]

**Water and land contamination.** Large concentrations heavy metals (such as arsenic, cadmium, copper, and lead) have been found deposited in soil from ash debris after a wildfire, which can cause various long-term health effects.27

**Key metrics to track disaster-related mortality**

**Timeline of key decisions and processes**

**Decision making process for action plan**

**Key gaps in capabilities**

**Key deliverables**

**Potential projects with improved forecasting**

**Example of Manitoba, Canada.**

**3. Localised Extreme Wind**

**Overview**

28 **Health impacts**

**Injuries from debris.** Buildings and trees

**Road accidents.**

**Psychological distress.**

**Sea spray.**

**Key metrics to track disaster-related mortality**

**Timeline of key decisions and processes**

**Decision making process for action plan**

**Key gaps in capabilities**

**Key deliverables**

**Potential projects with improved forecasting**

**4. Disruptive Winter Weather**

**Overview**

**Health impacts**

**Key metrics to track disaster-related mortality**

**Timeline of key decisions and processes**

**Decision making process for action plan**

**Key gaps in capabilities**

**Key deliverables**

**Potential projects with improved forecasting**

**5. Urban Heat Waves and Air Pollution**

**Overview**

A heat wave, or extreme hot weather that lasts for several days, has no standard definition.29 However they are reasonably defined, they have a significant impact on society and are associated with a rise in morbidity and mortality.30 The impact of heat waves on human health can be catastrophic, as seen in the tens of thousands of excess deaths recorded in Europe during the summer of 2003,31 the Russian Federation in 2010, and in India in 2010.32 In industrialised countries, heat waves are responsible for deaths than other disasters, with 76% of weather-related disasters due to extreme temperatures between 1995-2015.2 Exposure to dangerous heat waves is forecast to increase under climate change over the current century.33

Those living in urban areas may also experience an amplified heat wave, as the urban heat island phenomenon can increase temperatures significantly compared with the surrounding non-urban area.34

Exposure to UV-rays can be increased during extreme heat.

Air pollution is characterized by a contamination of the indoor or outdoor (ambient) environment by any agent that modifies natural characteristics of the atmosphere. This definition includes aerosols and particulate matter, divided broadly into PM10 and PM2.5. Air pollution is thought to act as an aggravating factor on the health effects of heat waves.35,36 As such, it is important to consider air quality levels when considering the impact of a heat wave on a vulnerable population.

Ozone concentration is also thought to be an adverse modifier on mortality during extreme heat.37

**Health impacts**

**Heat waves:**

**Cerebrovascular accidents.** A stroke is caused by coagulation of blood in the brain, and studies have suggested that the blood of heat stressed individuals coagulates more readily..38

**Harvesting.** When already terminally ill members of a population are exposed to extreme heat, their deaths can be brought forward in time by a few weeks.39

**Heat edema.** Manifests itself as soft tissue swelling in those who are less acclimatised to heat being experienced.40 Cramps are more likely when exercising in hot and humid environments, but especially during exercise.41

**Heat exhaustion.** Common symptoms include headache, dizziness, goose flesh, nausea, vomiting, diarrhoea, irritability, and loss of coordination.41

**Heat rash.** Also known as ‘prickly heat’ or ‘milaria rubra’, heat rash results from sweating which saturates the skin surface, clogging the sweat ducts.40

**Heat stroke.** Clinically defined as when the body’s core temperature is at least 40.6C.42 A life-threatening condition, with a severe elevation of body temperature with central nervous system dysfunction that often includes combativeness, delirium, seizures, and coma.43

**Heat syncope.** Fainting from heat due to elevated body temperature.Syncope can indicate that someone is undergoing heat stroke.41

**Severe dehydration.** Profuse sweating can occur during a heat wave episode. This can lead to dehydration, which depletes electrolytes and causes sodium losses.41

**Key metrics to track disaster-related mortality**

The core elements of a Heat Health Action Plan (HHAP) are stipulated by the WHO as follows[ref]:

I. Lead body and interdisciplinary cooperation

II. Use of heat alert system

III. Information and communication

IV. Reducing heat indoors

V. Particular care for vulnerable population groups

VI. Preparedness of the health and social care system

VII. Long-term urban planning and building sector

VIII. Monitoring and evaluation of measures

**Heat-related mortality.** WHO Climate and Health country profiles

**Deaths avoided due to Heat Health Warning Systems (HHWSs).** Several studies exist which have examined the effectiveness of HHWSs in avoiding death from extreme heat.44

**Best metrics to predict excess mortality.**

**Decision making process for action plan**

Figure 1 demonstrates the potential flow of information between decision-makers during consideration of activating a Heat Health Action Plan (HHAP).

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Figure 1. Potential flow of information between a lead body and other actors involved in heat action plans.45

**Who are the decision makers in the process?**

**What are the key pieces of information a decision maker will need?**

**How are heat early warning systems activated?**

**Timeline of key decisions and processes**

For the implementation of the above listed eight core elements, WHO recommends an

approach with five time frames [ref]:

* Longer-term development and planning
* Timely preparations before summer (pre-summer)
* Prevention during the summer (summer)
* Specific responses to periods of heat/heat waves
* Monitoring and evaluation

These timelines are depicted in figure 2:

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Figure 2. Schematic representation of time frames set out by WHO for implementing the core elements of a heat action plan.45

**1-2 days:**

**3-5 days:**

**1 week:**

**1 month:**

**S2S:**

**Key gaps in capabilities**

**Which parts of the world are lacking information?**

**Which timescales need to be improved?**

**What level of skill is required?**

**Key Deliverables**

**Potential projects with improved forecasting**

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